

Message Text

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SP-02 STR-01 TRSE-00 LAB-01 SIL-01 SAM-01 OMB-01 PA-01

PRS-01 USIA-06 SS-15 NSC-05 FEA-01 L-01 H-01 /074 W

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FM USMISSION EC BRUSSELS

TO SECSTATE WASHDC PRIORITY 7685

INFO AMEMBASSY BONN PRIORITY

AMEMBASSY BRUSSELS PRIORITY

AMEMBASSY COPENHAGEN PRIORITY

AMEMBASSY DUBLIN PRIORITY

AMEMBASSY THE HAGUE PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY LUXEMBOURG PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY ROME PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 EC BRUSSELS 8321

E.O. 11652: GDS

TAGS: PFOR, EEC

SUBJECT: FRENCH PROPOSALS ON POLITICAL COOPERATION AND EC INSTITUTIONAL CHANGES

REF: A. BONN 16712 B. EC BRUSSELS 8053

1. BEGIN SUMMARY. THE MISSION HAS OBTAINED A COPY OF THE FRENCH PROPOSALS ON CUMMUNITY INSTITUTIONS AND POLITICAL COOPERATION WHICH ARE NOW UNDER CONSIDERATION BY EC MEMBER STATES. THESE PROPOSALS, WHICH CALL FOR THE CREATION OF A EUROPEAN COUNCIL COMPOSED OF HEADS OF GOVERNMENT AND THE EASING OF THE UNANIMITY RULE, WERE ORIGINALLY PRESENTED AT THE DINNER FOLLOWING THE FOREIGN MINISTERS COUNCIL IN LUXEMBOURG ON OCTOBER 15. THEY WERE SUBSEQUENTLY DISCUSSED AND MODIFIED AT THE MEETING OF POLITICAL
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DIRECTORS HELD IN PARIS ON OCTOBER 18. END SUMMARY.

2. AN INFORMAL MISSION TRANSLATION OF THE FRENCH WORKING DOCUMENT, AS MODIFIED BY THE PARIS MEETING, IS TRANSMITTED BELOW (THE ORIGINAL TEXT WAS MARKED "SECRET" AND THE FACT THAT WE HAVE OBTAINED A COPY SHOULD BE CAREFULLY PROTECTED.)

3. BEGIN TEXT. THE FOLLOWING OBJECTIVES ARE SET FORTH:

---- THE COHESION OF COMMUNITY ACTIVITIES AND POLITICAL COOPERATION ACTIVITIES MUST BE ASSURED. IN VIEW OF THE OVERALL CHALLENGE WITH WHICH IT IS CONFRONTED, EUROPE MUST AFFIRM ITS ECONOMIC AND POLITICAL SOLIDARITY.

---- THE PRAGMATIC DEVELOPMENT OF THE UNIQUE COMPLEX OF COMMUNITY ACTIVITIES AND POLITICAL COOPERATION ACTIVITIES MUST BE CARRIED FORWARD IN STRICT OBSERVANCE OF THE ROME TREATY.

---- THE COMMUNITY'S INTERNAL SOLIDARITY MUST BE REINFORCED BOTH BY AN IMPROVEMENT IN COMMUNITY PROCEDURES AND BY THE PROGRESSIVE DEVELOPMENT OF COMMON POLICIES.

1. HEADS OF GOVERNMENT ASSISTED BY MINISTERS OF FOREIGN AFFAIRS WILL MEET ((BLANK)) TIMES ANNUALLY, EITHER IN THE COUNTRY HOLDING THE PRESIDENCY OR AT THE SEAT OF THE COUNCIL OF THE COMMUNITY. THE HEADS OF GOVERNMENT (OR THE EUROPEAN COUNCIL) WILL DEAL WITH THE PROBLEMS THAT EUROPE FACES IN A GLOBAL PERSPECTIVE. WHEN THEY TAKE UP QUESTIONS RELATED TO THE COMMUNITY, THE HEADS OF GOVERNMENT WILL ACT IN THE CAPACITY OF THE COUNCIL, CONFORMING WITH ITS PROCEDURES AND IN THE FRAMEWORK OF THE EXISTING TREATIES. "MEETINGS OF HEADS OF GOVERNMENT"(OR THE "EUROPEAN COUNCIL") WILL HAVE AT THEIR DISPOSAL A VERY SMALL SECRETARIAT.

2. BETWEEN THE MEETINGS OF HEADS OF GOVERNMENT(OR SESSIONS OF THE EUROPEAN COUNCIL) CONTINUITY WILL BE ASSURED BY MINISTERS OF FOREIGN AFFAIRS. THE ROLE OF THE COUNCIL OF MINISTERS OF FOREIGN AFFAIRS IN INITIATING AND COORDINATING ((COMMUNITY ACTIVITIES)) MUST BE STRENGTHENED.

3. THE COMMISSION WILL PARTICIPATE IN THE EUROPEAN COUNCIL'S WORK IN CONFORMITY WITH THE EUROPEAN COMMUNITY TREATIES ON THE ONE HAND, AND IN CONFORMITY WITH THE ARRANGEMENTS GOVERNING POLITICAL COOPERATION ON THE OTHER HAND.

II

POLITICAL COOPERATION

POLITICAL COOPERATION MUST BE STRENGTHENED AS A PRIORITY MATTER IN THOSE AREAS WHICH AFFECT MOST DIRECTLY THE FUTURE INTER-CONFIDENTIAL

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ESTES OF EUROPE. THESE AREAS REMAIN TO BE DEFINED IN SPECIFIC TERMS.

WHILE MAINTAINING THE PRESENT RULES FOR OPERATIONS OF THE POLITICAL COMMITTEE -- WHICH MUST REMAIN THE KEY BODY FOR PREPARING THE SESSIONS OF MINISTERS OF FOREIGN AFFAIRS IN THE POLITICAL COOPERATION CONTEXT--MORE FREQUENT SESSIONS OF THE "GROUP OF CORRESPONDENTS" COULD BE HELD AND PERMANENTLY SPECIALIZED GROUPS MIGHT BE ESTABLISHED.

WITH A VIEW TO FACILITATING CONTACTS, ESTABLISHMENT OF A SPECIAL NETWORK PERMITTING COMMUNICATION AND IMMEDIATE CONSULTATION AMONG HEADS OF GOVERNMENT MIGHT BE ENVISAGED. SIMILAR ARRANGEMENTS MIGHT BE ENVISAGED AMONG MINISTERS OF FOREIGN AFFAIRS.

III

STRENGTHENING AND EXTENDING COMMUNITY ACTIVITIES.
THE OBJECTIVE IS TO STRENGTHEN THE EFFECTIVE SOLIDARITY OF THE NINE BOTH BY IMPROVING COMMUNITY PROCEDURES AND BY SEEKING NEW TRANSFERS OF POWER ((TO THE COMMUNITY)) IN SPECIFIED AREAS:

A. IMPROVING THE FUNCTIONING OF EXISTING INSTITUTIONS. IT WILL BE NECESSARY TO GIVE UP THE GENERAL PRACTICE OF THE UNANIMITY RULE ON THOSE QUESTIONS WHICH OBVIOUSLY DO NOT AFFECT THE VITAL INTERESTS OF MEMBER STATES. GREATER LATITUDE MUST BE GIVEN TO THE PERMANENT REPRESENTATIVES IN ORDER TO ASSURE THAT ONLY THE MOST IMPORTANT POLICY PROBLEMS HAVE TO BE CONSIDERED BY THE COUNCIL. THE PERMANENT REPRESENTATIVES MIGHT BE GIVEN THE GRADE OF STATE SECRETARY AT AN EARLY DATE.

B. IT IS ALSO DESIRABLE TO SEEK TO ESTABLISH NEW COMMON POLICIES. PRIORITY ATTENTION SHOULD BE GIVEN TO THE SEARCH FOR PROGRESS IN THE FIGHT AGAINST INFLATION AND WITH REGARD TO ENERGY POLICY. REGIONAL POLICY AND THE PROBLEM OF UNEMPLOYMENT WILL ALSO REQUIRE SPECIAL ATTENTION.

IV

INTERGOVERNMENTAL COOPERATION SHOULD BE EXTENDED TO NEW AREAS BY MEANS OF REGULAR MEETING OF COMPETENT MINISTERS OF--
INTERIOR, EDUCATION AND IMMIGRATION. COMMITTEES DRAWN FROM THE

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C O N F I D E N T I A L SECTION 2 OF 2 EC BRUSSELS 8321

NATIONAL CIVIL SERVICES COULD ASSIST THE MINISTERS IN ESTABLISHING SUCH COOPERATION. THE MINISTERS OF FOREIGN AFFAIRS WILL MONITOR THE WORK OF THESE MINISTERIAL GROUPS. A WORKING GROUP WILL BE ESTABLISHED WITH A MANDATE TO WORK OUT A PROPOSED "PASSPORT UNION".

V

PARLIAMENTARY ASSEMBLY
THE OBJECTIVE, ESTABLISHED BY THE ROME TREATY, OF AN ASSEMBLY ELECTED BY DIRECT AND UNIVERSAL SUFFRAGE SHOULD BE CARRIED OUT EITHER IN 1980 OR AT AN EARLIER TIME. THE ASSEMBLY MEMBERS SHOULD BE ASKED TO MAKE PROPOSALS ON THE SUBJECT BEFORE DECEMBER 31, 1975. THE HEADS OF GOVERNMENTS (OR THE EUROPEAN COUNCIL) WILL ACT ON THESE PROPOSALS DURING 1976.

VI

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THE PROCESS OF TRANSFORMING THE TOTALITY OF RELATIONS AMONG THE MEMBER STATE HAS ALREADY BEGUN. THE NEXT SUMMIT MEETING SHOULD CONSECRATE THIS PROCESS.

IN THE FRAMEWORK OF THIS EVOLUTIONARY CONCEPTION OF THE UNION THE 1980 TARGET DATE SHOULD BE MAINTAINED -- BUT AS ONE OF THE STEPS IN THE PROCESS. THE TARGET DATE SHOULD BE THE TIME AT WHICH PROGRESS MADE IN THE INTERIM AND THE PROCEDURES SET UP BETWEEN 1974 AND 1980, (INCLUDING DIRECT ELECTION OF THE ASSEMBLY), SHOULD BE FORMALIZED BY TREATY.

IN THIS SPIRIT, THE COMMUNITY INSTITUTIONS SHOULD CONTINUE TO BE CHARGED WITH THE TASK OF PREPARING THE REPORT AS CALLED FOR BY THE PARIS SUMMIT MEETING.

OTHER CONSTITUTIONAL TARGET DATES SHOULD BE ESTABLISHED SUBSEQUENTLY. END TEXT. GREENWALD

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